# A BILL FOR AN ACT

RELATING TO LANGUAGE ACCESS.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that according to the
- 2 United States Census Bureau, American Community Survey of 2009-
- 3 2011, 329,827 of Hawaii's 1,361,628 people, or twenty-four per
- 4 cent of Hawaii's population, speak a language other than English
- 5 at home. This includes nearly 281,607 persons who speak an
- 6 Asian or Pacific Island language. According to the same
- 7 studies, out of those who speak a language other than English at
- 8 home, 151,187 or forty-six per cent are limited English
- 9 proficient. According to recent statistics from the non-profit
- 10 Immigration Policy Center, the research and policy arm of the
- 11 American Immigration Council, about eighteen per cent of
- 12 Hawaii's residents are foreign born, while fourteen per cent of
- 13 Hawaii's children with immigrant parents are limited English
- 14 proficient.
- 15 The legislature therefore recognizes that English is not
- 16 the primary language for a significant proportion of Hawaii's
- 17 residents. These people have only a limited ability to read,
- 18 write, speak, or understand English. Language barriers often

- 1 prohibit many residents from fully participating in the
- 2 community. Despite personal, family, community, and government
- 3 efforts to make those with limited English proficiency more
- 4 self-sufficient and productive, these efforts are often
- 5 undermined by lack of access to essential government and
- 6 government-funded services due to the language restrictions of
- 7 Hawaii's limited English proficient population.
- 8 The legislature formerly recognized and acknowledged that
- 9 language is a barrier for those living in Hawaii who have
- 10 identified themselves as being limited English proficient.
- 11 Consequently, the legislature passed Act 290, Session Laws of
- 12 Hawaii 2006, and Act 201, Session Laws of Hawaii 2012, to ensure
- 13 that limited English proficient individuals have meaningful
- 14 access to state-provided and state-funded services in Hawaii.
- 15 These laws established the Hawaii office of language access to
- 16 provide oversight, central coordination, and technical
- 17 assistance to state and state-funded entities in their
- 18 implementation of the requirements of the language access law.
- 19 The language access law requires every state agency and any
- 20 organization that receives state funding and provides services
- 21 to the public to establish a language access plan on how they
- 22 will provide meaningful access to their agency's services,

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- 1 including but not limited to social service programs, job
- 2 training and employment assistance programs, fair and impartial
- 3 administrative and other hearings, or emergency assistance.
- 4 These services are to be provided to all of Hawaii's diverse
- 5 population, regardless of what language they speak.
- 6 In an effort to comply with Act 290, Session Laws of Hawaii
- 7 2006, by the end of 2007, plans for twenty-six state departments
- 8 and agencies and more than sixty state-funded entities were
- 9 completed. During the subsequent implementation of these
- 10 language access plans, several major challenges were identified
- 11 as preventing the state and covered entities from providing
- 12 meaningful access in the form of interpretation and translation
- 13 services to limited English proficient individuals, thereby
- 14 limiting the ability of limited English proficient individuals.
- 15 First, there is no comprehensive and centralized system or
- 16 structure in Hawaii to identify qualified language interpreters
- 17 and translators.
- 18 Second, Hawaii has a dearth of competent language
- 19 interpreters and translators available to assist limited English
- 20 proficient individuals. This is critical because a key element
- 21 to the successful implementation of the language access plans is
- 22 the availability of trained and competent interpreters and

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- 1 translators so limited English proficient individuals can
- 2 receive competent, timely, and meaningful language access
- 3 assistance to government and government-funded services.
- 4 Third, despite great technological advances, state agencies
- 5 do not have multilingual websites that can help limited English
- 6 proficient individuals access needed information in their own
- 7 language.
- 8 The creation of a statewide language access resource center
- 9 will address the first two needs. A study commissioned by the
- 10 legislature through Senate concurrent resolution No. 67, S.D. 1,
- 11 in 2008, which was undertaken by the office of language access,
- 12 concluded that there is a need and support for the establishment
- 13 of a language access resource center in Hawaii.
- 14 With a statewide language access resource center, Hawaii
- 15 will have a centralized resource that will meet the specific
- 16 needs of government agencies and state-funded entities to comply
- 17 with Hawaii's language access laws and benefit the general
- 18 public, including the limited English proficient population, and
- 19 non-profit and for-profit organizations.
- The purpose of the statewide language access resource
- 21 center is to:

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1	(1)	Maintain a publicly available roster of language
2		interpreters and translators, listing their
3		qualifications and credentials based upon guidelines
4		established by the office of language access in
5		consultation with the language access advisory
6		council;
7	(2)	Train state and state-funded agencies on how to
8		effectively obtain and utilize the services of
9		language interpreters and translators;
10	(3)	Support the recruitment and retention of language
11		interpreters and translators providing services to
12		state and state-funded agencies;
13	(4)	Provide, coordinate, and publicize training
14		opportunities to increase the number and availability
15		of qualified interpreters and translators and further
16		develop their language interpretation and translation
17		skills; and
18	(5)	Work toward identifying or creating a process to test
19		and certify language interpreters and translators and
20		promote use of the process to ensure the quality and
21		accuracy of their services.

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1	The establishment of multilingual websites for all state
2	agencies may contribute greatly to the goal of providing limited
3	English proficient individuals the ability to electronically
4	access information about government services. This Act will
5	enable the office of language access to administer a pilot
6	project to test the utility and feasibility of this idea since
7	the office of language access is the state agency that is the
8	most directly involved in the promotion of language access.
9	This Act also appropriates funds needed to establish the
10	statewide language access resource center and the multilingual
11	website pilot project within the office of language access.
12	SECTION 2. (a) The office of language access, in
13	collaboration with other state agencies, shall implement a
14	multilingual website pilot project. The project shall:
15	(1) Explore the utility and feasibility of creating a
16	multilingual website to improve language access to
<b>17</b>	information provided online for limited English
18	proficient persons seeking information about
19	government and government-funded services in the
20	State; and

1	(2)	To the extent feasible, produce a multilingual website
2		for use by the public for the twelve largest limited
3		English proficient groups in the State.

- 4 (b) The multilingual website pilot project shall end on
- 5 June 30, 2017. The office of language access shall submit a
- 6 report detailing findings and recommendations, including
- 7 proposed legislation, regarding the pilot project to the
- 8 legislature no later than twenty days prior to the convening of
- 9 the regular session of 2017.
- 10 SECTION 3. Section 321C-6, Hawaii Revised Statutes, is
- 11 amended to read as follows:
- "[+] §321C-6[+] Office of language access; established.
- 13 [(a)] There is established within the department of health, for
- 14 administrative purposes only, the office of language access.
- 15 The head of the office shall be known as the executive director
- 16 of the office of language access. The executive director shall
- 17 be appointed by the governor without regard to chapter 76. The
- 18 executive director shall:
- 19 (1) Provide oversight, central coordination, and technical
- assistance to state agencies in their implementation
- of language access requirements under this chapter or
- under any other law, regulation, or guidance;

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1	(2)	Provide technical assistance to covered entities in
2		their implementation of this chapter;

- (3) Review and monitor each state agency's language access plan for compliance with this chapter;
- 5 (4)Where reasonable access is not provided, endeavor to 6 eliminate the language access barrier using informal 7 methods [such as], including conference, conciliation, 8 mediation, or persuasion. Where the language access 9 barrier cannot be eliminated by informal methods, the 10 executive director shall submit a written report with 11 the executive director's opinion and recommendation to 12 the state agency or the covered entity. The executive 13 director may request the state agency or the covered 14 entity to notify the executive director, within a 15 specified time, of any action taken on the executive 16 director's recommendation:
  - (5) Consult with language access coordinators, the language access advisory council, and state department directors or their equivalent;
- 20 (6) Subject to section 321C-3, create, distribute to the
  21 State, and make available to covered entities,
  22 multilingual signage in the more frequently

1		enco	untered languages in the State, and other
2		lang	uages as needed, informing individuals of their
3		righ	t to free oral language services and inviting them
4		to i	dentify themselves as persons needing services;
5		[ <del>and</del>	]
6	(7)	Adop	t rules pursuant to chapter 91 to address the
7		lang	uage needs of limited English proficient
8		pers	ons[-]; and
9	(8)	Admi	nister a statewide language access resource center
10		that	shall:
11		(A)	Maintain a publicly available roster of language
12			interpreters and translators, listing their
13		,	qualifications and credentials based upon
14			guidelines established by the office of language
15			access in consultation with the language access
16			advisory council;
17		<u>(B)</u>	Train state and state-funded agencies on how to
18			effectively obtain and utilize the services of
19			language interpreters and translators;
20		<u>(C)</u>	Support the recruitment and retention of language
21			interpreters and translators providing services
22			to state and state-funded agencies;

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1	<u>(D)</u>	Provide, coordinate, and publicize training
2		opportunities to increase the number and
3		availability of qualified language interpreters
4		and translators and further develop their
5		language interpretation and translation skills;
6		and
7	<u>(E)</u>	Work toward identifying or creating a process to
8		test and certify language interpreters and
9		translators and promote use of the process to
10		ensure the quality and accuracy of the language
11		interpretation and translation services."
12	SECTION 4	. The executive director of the office of
13	language acces	s shall have the authority to hire personnel
14	necessary to s	taff the statewide language access resource center
15	and to adminis	ter its multilingual website. The staff, at a
16	minimum, shall	consist of one full-time project coordinator,
17	three full-tim	e program specialists, and one full-time clerk.
18	To the extent	possible, the executive director shall hire
19	bilingual pers	onnel to staff the statewide language access
20	resource cente	r and to administer its website.
21	SECTION 5	. The executive director of the office of
22	language acces	s shall consult with the office of information
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- 1 management and technology in developing the multilingual website
- pilot project to ensure that the project:
- 3 (1) Is compatible with the State's information technology
- 4 infrastructure;
- 5 (2) Leverages technology solutions to maximize staff
- 6 efforts;
- 7 (3) Meets current technology standards, including
- 8 providing the proper Unicode language support; and
- 9 (4) Provides the proper checks and balances to manage the
- 10 cultural sensitivities and expectations of the
- website.
- 12 SECTION 6. There is appropriated out of the general
- 13 revenues of the State of Hawaii the sum of \$170,000 or so much
- 14 thereof as may be necessary for fiscal year 2013-2014 and the
- 15 same sum or so much thereof as may be necessary for fiscal year
- 16 2014-2015 to establish a statewide language access resource
- 17 center within the office of language access to allow state
- 18 agencies and covered entities to provide interpretation and
- 19 translation services to limited English proficient individuals
- 20 in accordance with Hawaii's language access laws.
- 21 The sums appropriated shall be expended by the department
- 22 of health for the purposes of this Act.

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- 1 SECTION 7. There is appropriated out of the general
- 2 revenues of the State of Hawaii the sum of \$80,000 or so much
- 3 thereof as may be necessary for fiscal year 2013-2014 and the
- 4 same sum or so much thereof as may be necessary for fiscal year
- 5 2014-2015 to establish a multilingual website pilot project to
- 6 enable limited English proficient individuals to obtain
- 7 information about government services in their own language.
- 8 The sums appropriated shall be expended by the department
- 9 of health for the purposes of this Act.
- 10 SECTION 8. Statutory material to be repealed is bracketed
- 11 and stricken. New statutory material is underscored.
- 12 SECTION 9. This Act shall take effect on July 1, 2013.

### Report Title:

Statewide Language Access Resource Center; Multilingual Website Pilot Project; Appropriations

### Description:

Establishes and provides appropriations for a Statewide Language Access Resource Center and Multilingual Website Pilot Project to be administered by the Office of Language Access. Effective July 1, 2013. (HB266 CD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.